

Taxes, Transfers, Inequality and the Poor in the Developing World

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CEQ Workshop Accra, Ghana, June 17, 2014

CEQ Teams



(Year of Survey; C=consumption & I=income)(MWB Version)

- 1. Armenia (2011; I): Stephen Younger and Artsvi Khachatryan (March 12, 2014; paper)
- 2. Bolivia (2009; I): Veronica Paz Arauco, George Gray-Molina, Wilson Jimenez and Ernesto Yañez (CEQ Web Dec 2013) *Public Finance Review,* May 2014, Volume 42, Issue 3
- **3. Brazil (2009; I)**: Sean Higgins and Claudiney Pereira (CEQ Web Dec 2013) *Public Finance Review,* May 2014, Volume 42, Issue 3
- **4. Costa Rica (2010; I)**: Pablo Sauma and Juan Diego Trejos (February 2014; paper)
- **5. El Salvador (2011; I)**: Margarita Beneke, Nora Lustig and Jose Andres Oliva (March 11, 2014)
- **6. Ethiopia (2010/11; C):** Ruth Hill, EyasuTsehaye, Tassew Woldehanna (April 30, 2014)
- 7. Guatemala (2011; I): Maynor Cabrera, Nora Lustig and Hilcias E. Moran (April 13, 2014)
- 8. Indonesia (2012; C): Jon Jellema and Matthew Wai-Poi (February 18, 2014)

CEQ Teams



(Year of Survey; C=consumption & I=income)(MWB Version)

- 9. Jordan (2010; C): Morad Abdel-Halim, Shamma Adeeb Alam, Yusuf Mansur, Umar Serajuddin, Paolo Verme (April 18, 2014)
- **10.** Mexico (2010; I): John Scott (CEQ Web Dec 2013) *Public Finance Review,* May 2014, Volume 42, Issue 3
- **11. Peru (2009; I):** Miguel Jaramillo (CEQ Web Dec 2013) *Public Finance Review,* May 2014, Volume 42, Issue 3
- **12. South Africa (2010; I)**: Ingrid Woolard, Precious Zikhali, Mashekwa Maboshe, Jon Jellema (May 5, 2014)
- **13. Sri Lanka (2009/10; C):** Nisha Arunatilake, Gabriela Inchauste and Nora Lustig (April 8, 2014; paper)
- **14. United States (2011; I):** Sean Higgins, Nora Lustig, Whitney Ruble and Timothy Smeeding
- **15. Uruguay (2009; I):** Marisa Bucheli, Nora Lustig, Maximo Rossi and Florencia Amabile (CEQ Web Dec 2013) *Public Finance Review,* May 2014, Volume 42, Issue 3
- Research Assistant: Yang Wang, Tulane University



Message to Viewers and Users

- Data is still under review except for Bolivia, Brazil, Costa Rica, Guatemala, Mexico, Peru and Uruguay
- Except for what is published in CEQ website or other places, information can be cited with permission only

If permission to cite is granted <u>please</u> use the following:

- Lustig, Nora. 2014. "Taxes, Transfers, Inequality and the Poor in the Developing World. Round 1" CEQ Working Paper No. 23, Tulane University and Inter-American Dialogue.
- AND, <u>please cite</u> the authors and date of submission for each country as noted in "CEQ Teams."



Outline

- Governments come in all sizes
 - Primary Spending and GDP: outliers everywhere
 - Composition of Social Spending: hello diversity
 - Composition of Tax Revenues: again, hello diversity, but...
- Taxes, Transfers and Inequality: Robin Hood, or Robin Hood Paradox? (Lindert, 2006)
 - How do consumption taxes affect redistribution?
- Taxes, Transfers and Poverty Reduction: much less auspicious
- A glimpse at Ethiopia

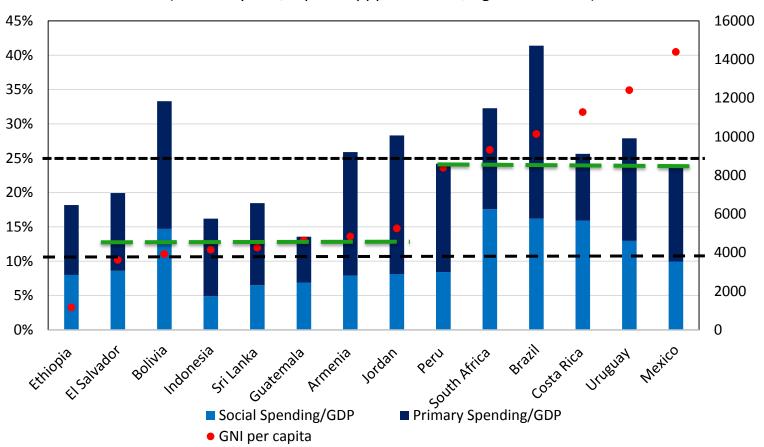
Countries are heterogeneous



- => same income/capita & different government sizes
- => same government size & different income/capita

Primary and Social Spending to GDP

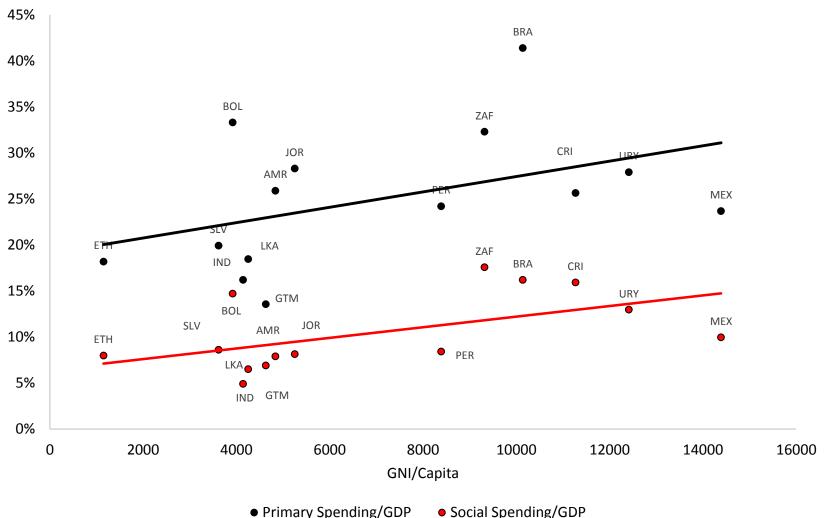
(ranked by GNI/capita in ppp 2005 US\$; right hand scale)



However, both the size of government and social spending rise with income/ capita...



Primary and Social Spending vs GNI/capita

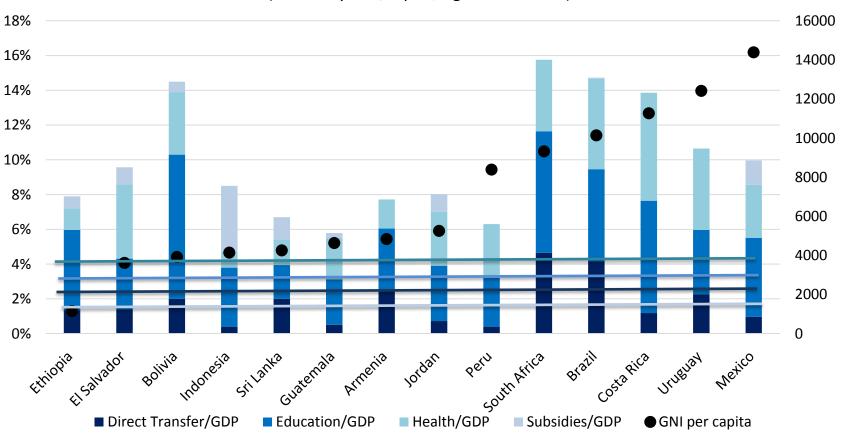


Size and composition of social spending is quite heterogeneous...



Composition of Social Spending (does not include contributory oldage pensions)

(ranked by GNI/capita; right hand scale)

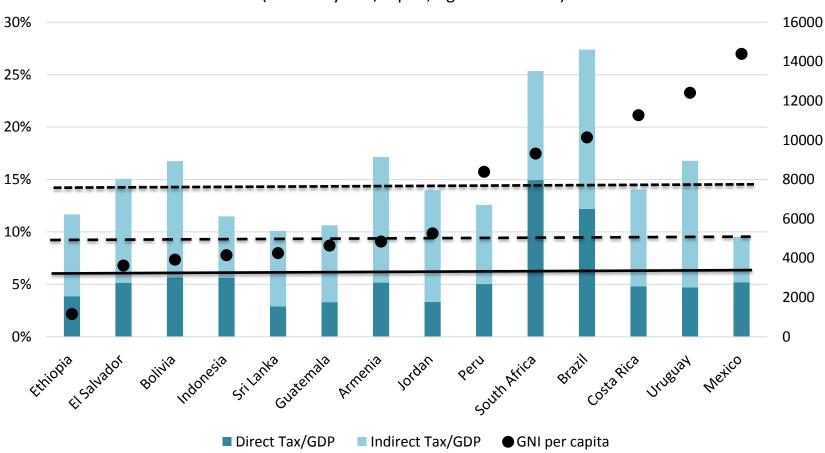


As expected, size and composition of taxes is heterogeneous too



Composition of Taxes

(ranked by GNI/capita; right hand scale)



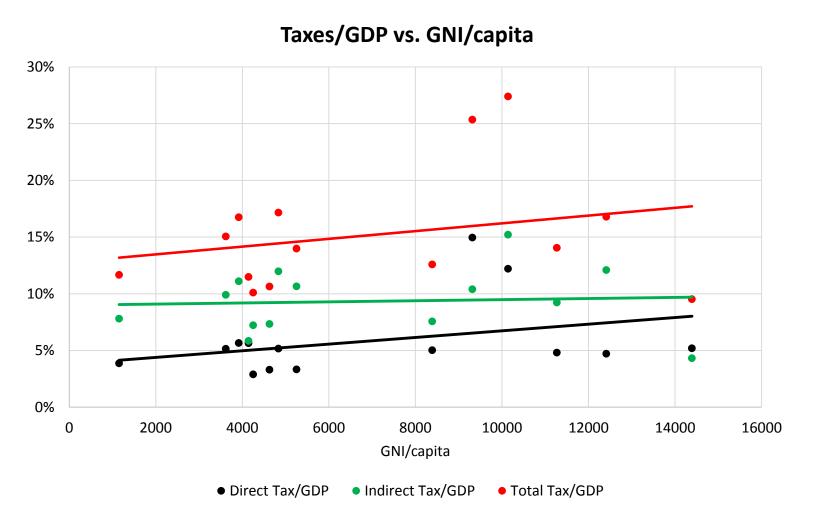
Note: Direct Taxes include PIT and contributions to social security; Indirect Taxes include VAT, excise and other consumption taxes depending on the country.

Dashed Line: Average Indirect Taxes 9 percent Solid Line: Average Direct Taxes 6 percent

=> Share of Direct Taxes increases with the size of the economy



=> Share of Consumption Taxes does not



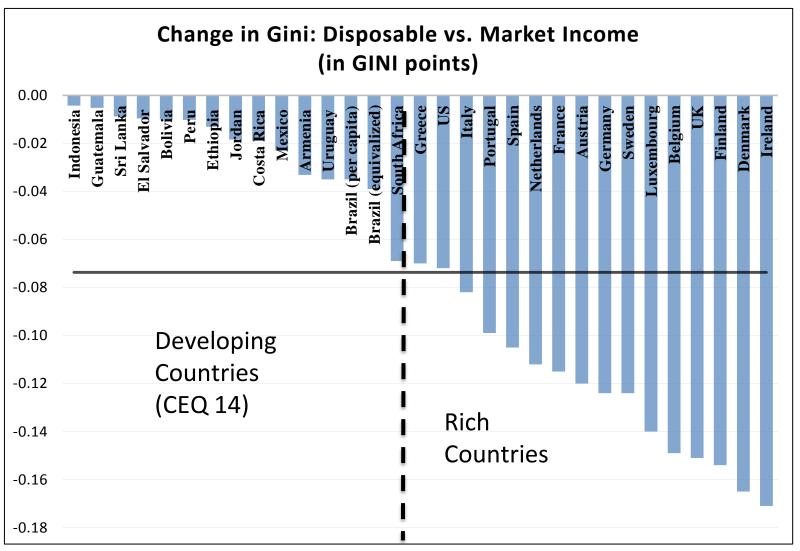


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Redistribution in the rich and developing countries



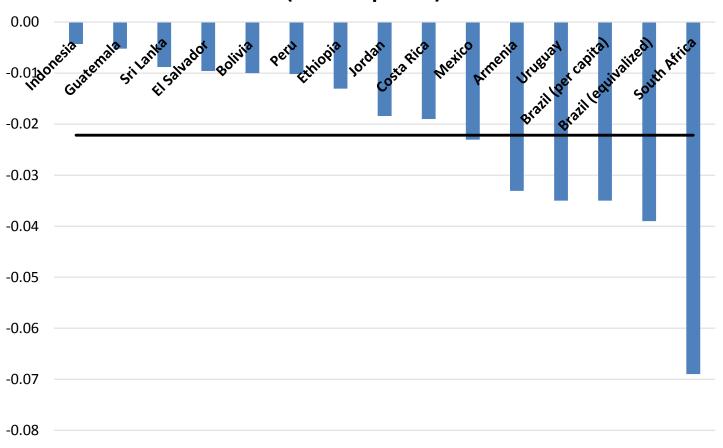


Sources: Immervoll et al. (2009) for EU, Higgins et al. (2013) for USA, and for CEQ countries see slide 3. Note: in these calculations contributory pensions are part of market income and NOT treated as a government transfer.

Zooming in (CEQ 14 countries)



Change in Gini: Disposable vs. Market Income (in GINI points)

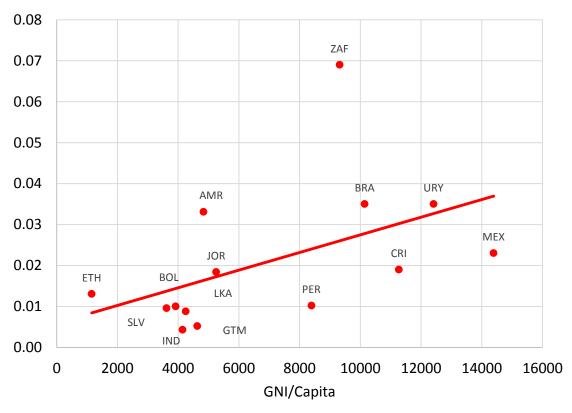


Redistribution rises with income per capita



Change in Gini: Disposable vs Market

(decline in Gini points shown in positive quadrant)

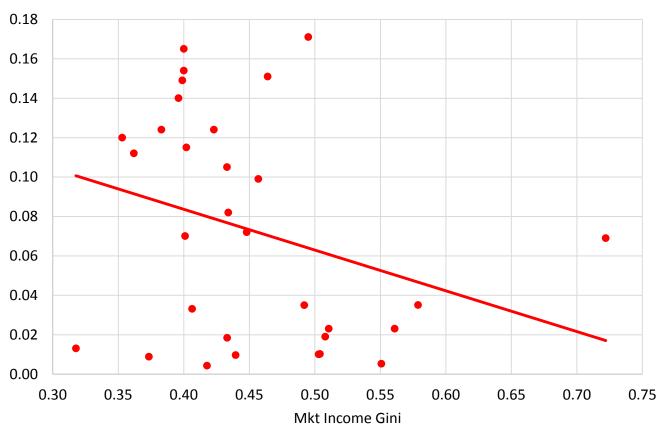






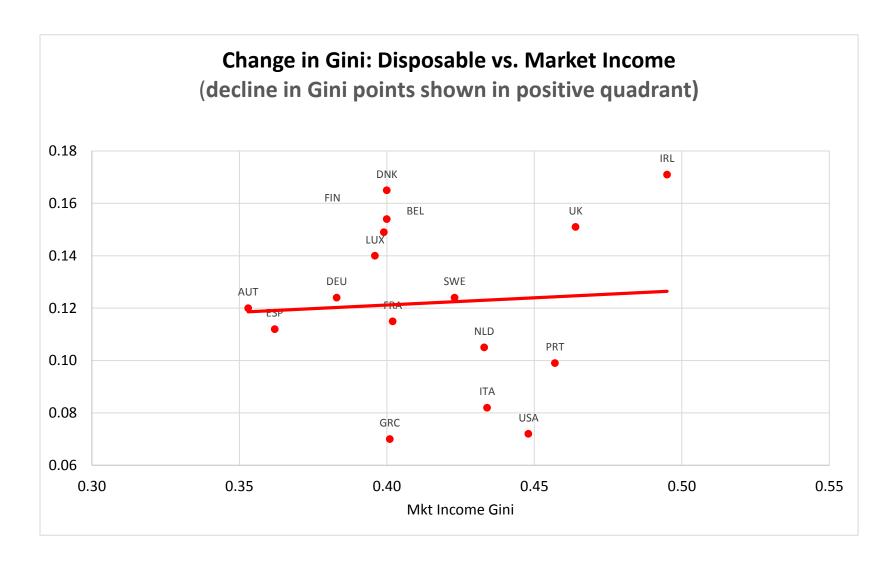
=> more inequality => less redistribution...

Change in Gini: Disposable vs. Market Income (decline in Gini points shown in positive quadrant)





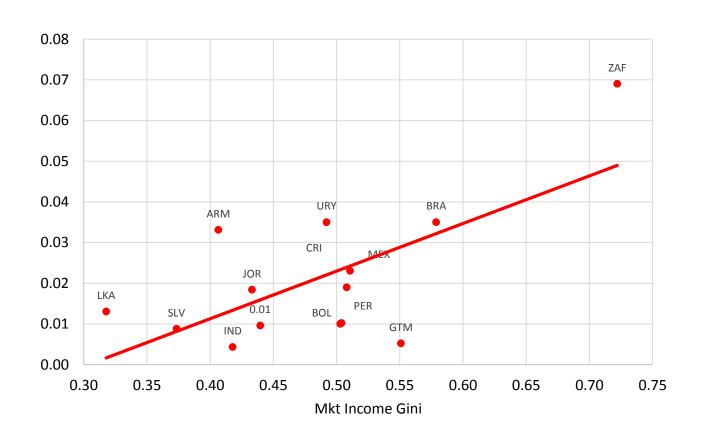
...but in rich countries a mild Robin Hood





...in developing countries: the more unequal, the more redistribution =>Robin Hood is around

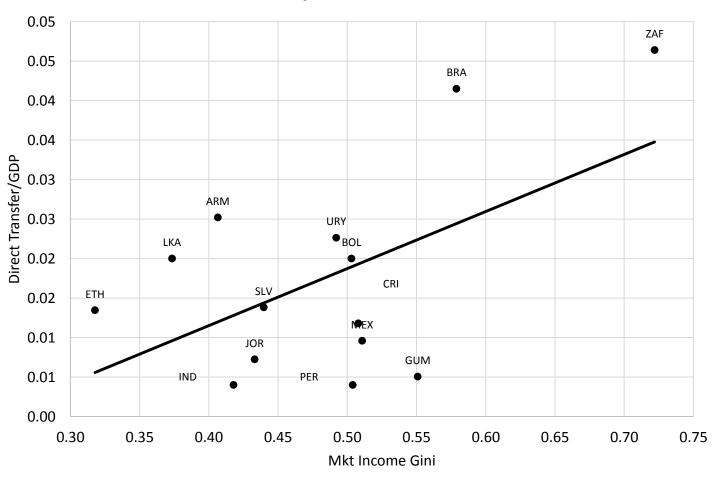
Change in Gini: Disposable vs. Market Income (decline in Gini points shown in positive quadrant)



This is also true if we measure it by society's "effort:" spending on transfers/GDP rises with inequality

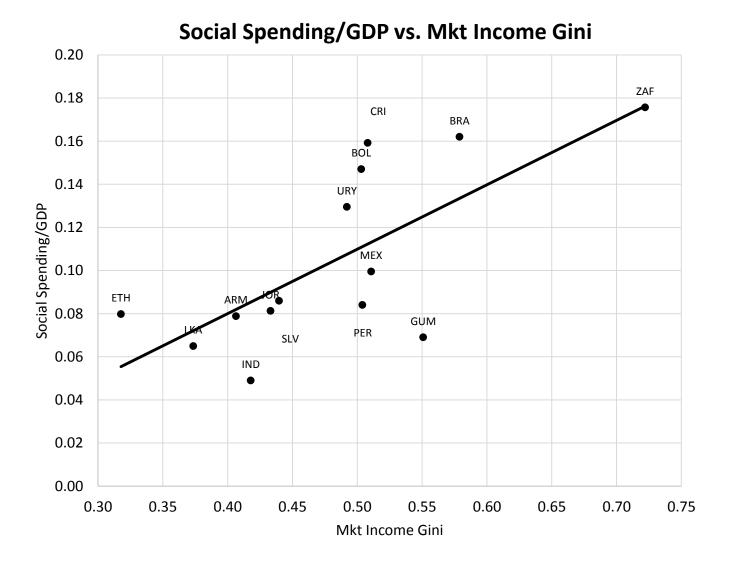


Direct Transfers/GDP vs. Mkt Income Gini



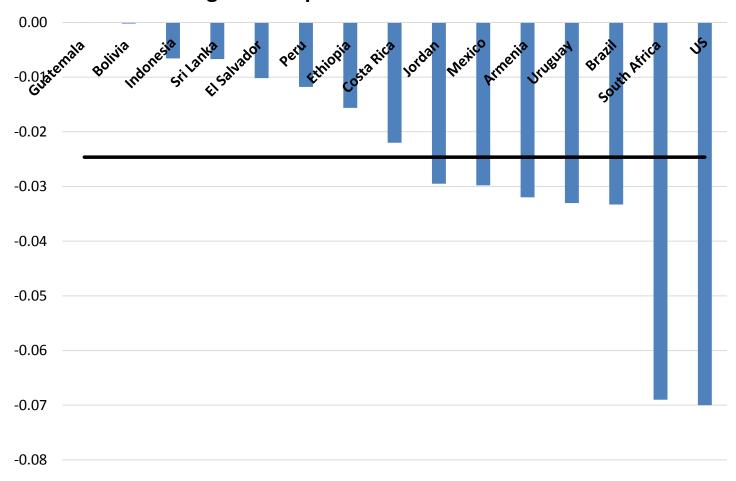


...and so does social spending/GDP





Change in Gini points: Post-fiscal vs. Market

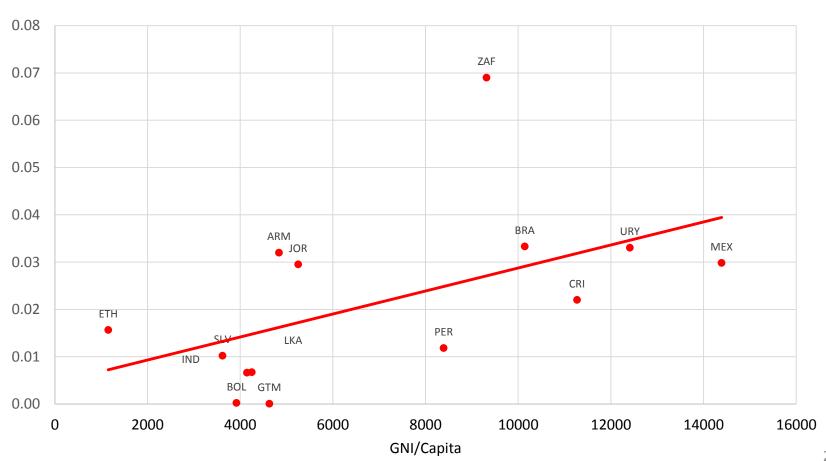


Note:

Basic story does not change when you add the effect of consumption subsidies and consumption taxes



Change in Gini: Post-fiscal vs. Market (decline in Gini points shown in positive quadrant)

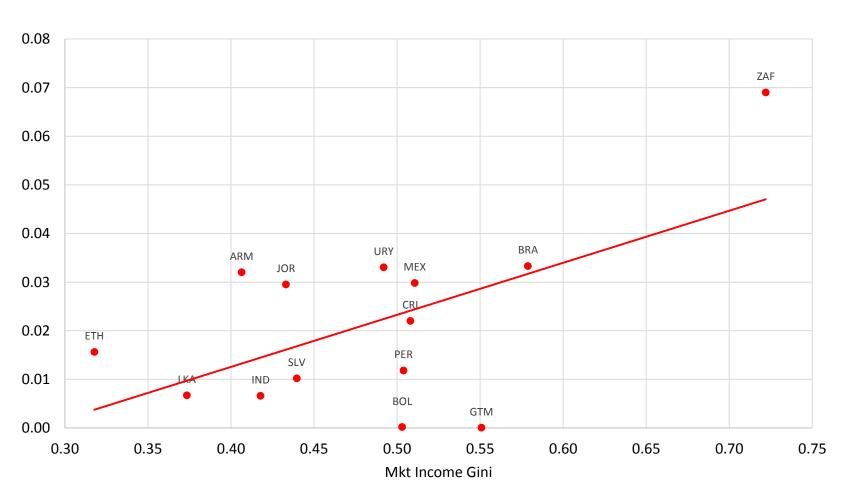


Robin Hood stays around...



Change in Gini: Post-fiscal vs. Market

(decline in Gini points shown in positive quadrant)

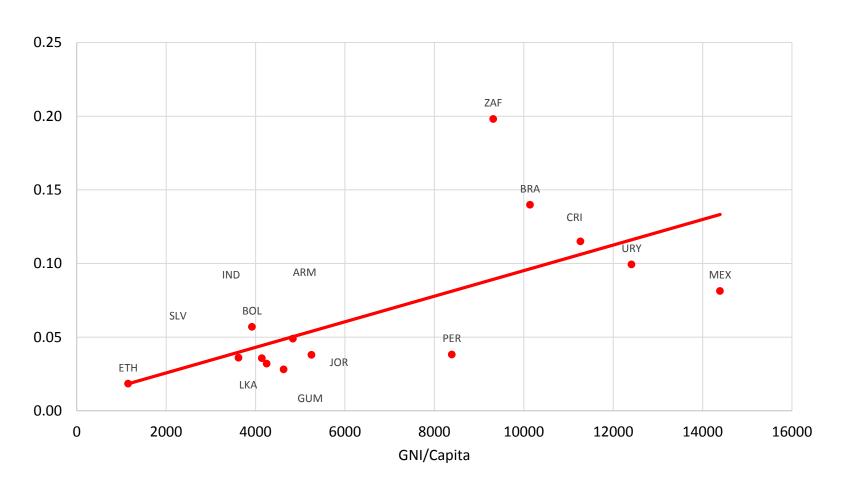


Or, when you add (monetized) Education & Health



Change in Gini: Final vs. Market Income

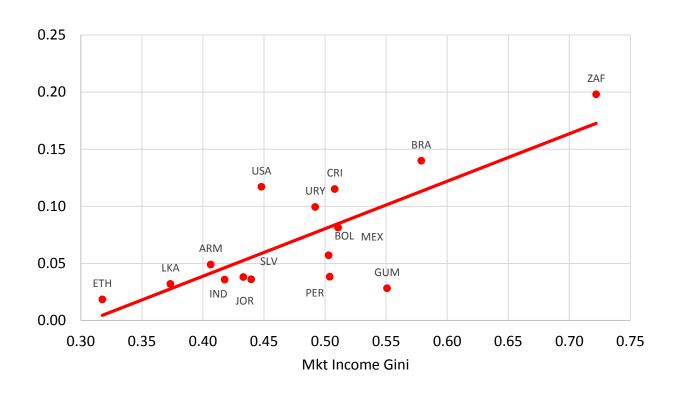
(decline in Gini points shown in positive quadrant)





Again, Robin Hood stays around

Change in Gini: Final vs. Market Income (decline in Gini points shown in positive quadrant)





Outline

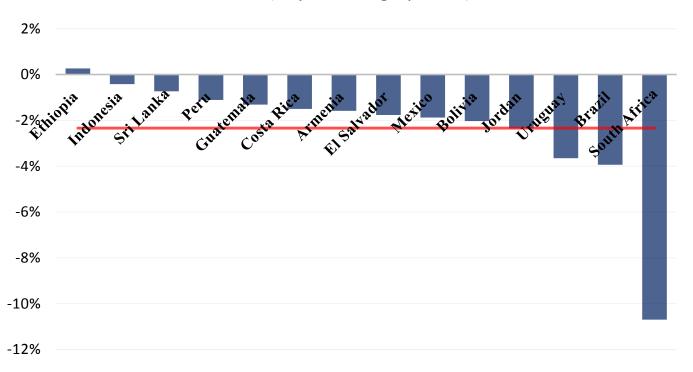
- Governments come in all sizes
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The Poverty Reduction story is broadly similar, when we look at what people get in disposable income...



Change in Headcount Ratio: Disposable vs. Market Income

(in percentage points)

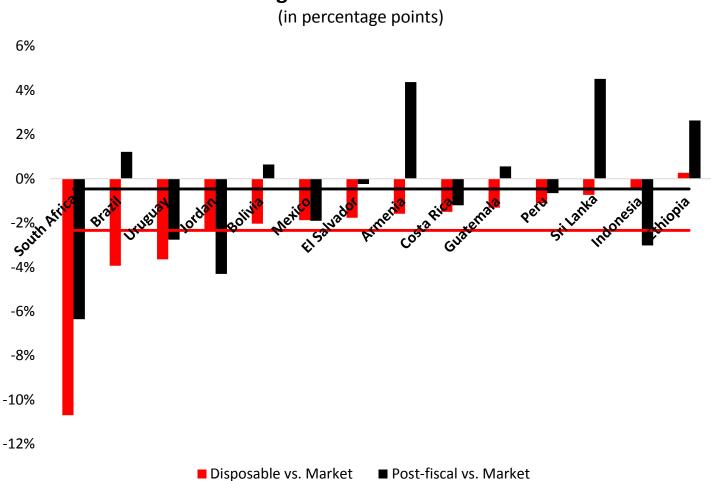


Poverty in this slide and all subsequent ones is measured with the international line of US\$2.50 ppp (2005) per day.

...however, story changes quite dramatically with Consumption Taxes ...



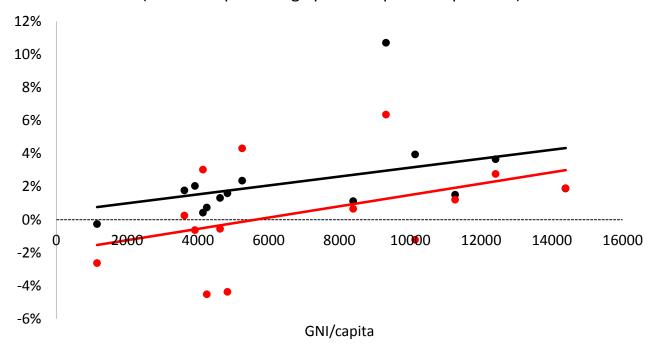
Change in Headcount Ratio





Change in Headcount Ratio

(decline in percentage points in positive quadrant)

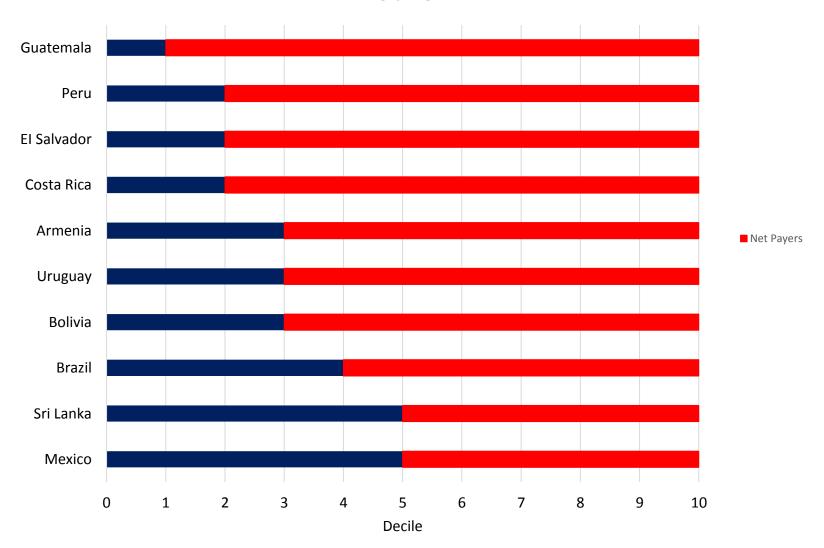


• Change in Headcount: Disposable vs. Mkt • Change in Headcount: Post-fiscal vs. Mkt

Note: Positive number indicates a decline, all CEQ countries are included.



Net Payers to the Fiscal System Start at Decile...



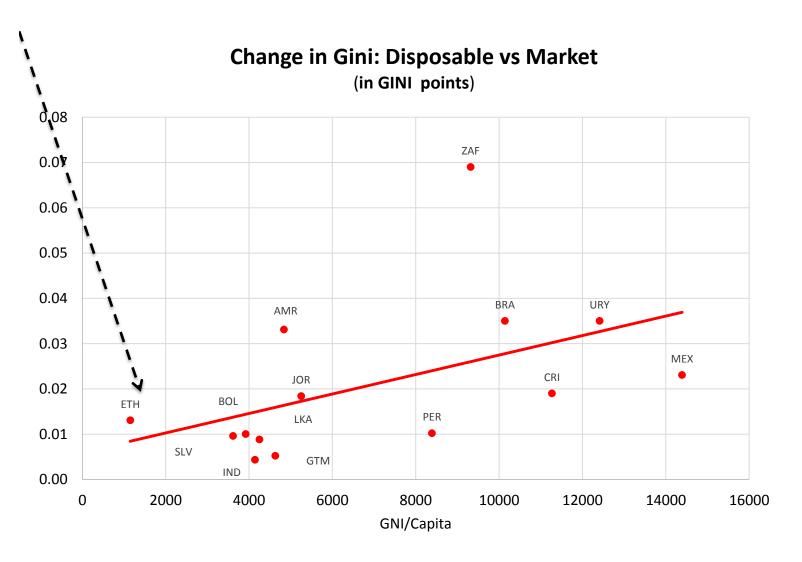


Outline

- Incidence Analysis: What is it?
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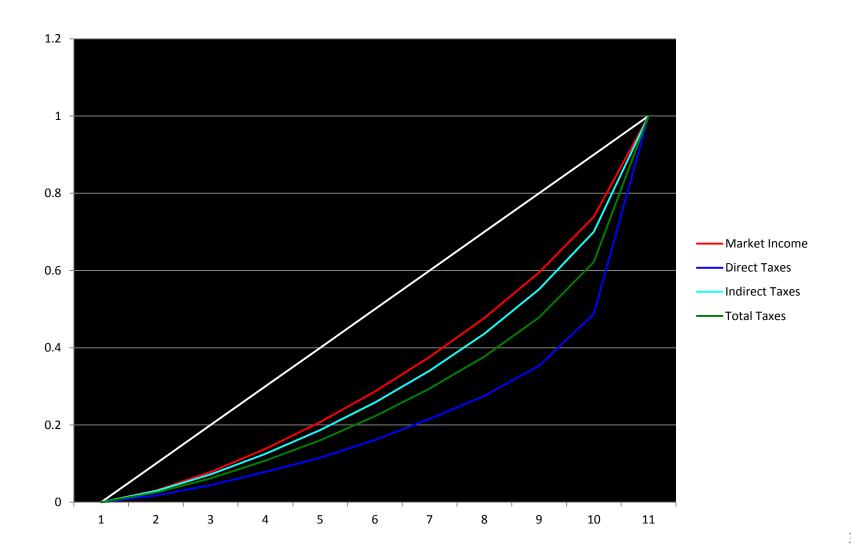
Redistribution in Ethiopia is above prediction.. Of COMMITMENT TO EQUITY







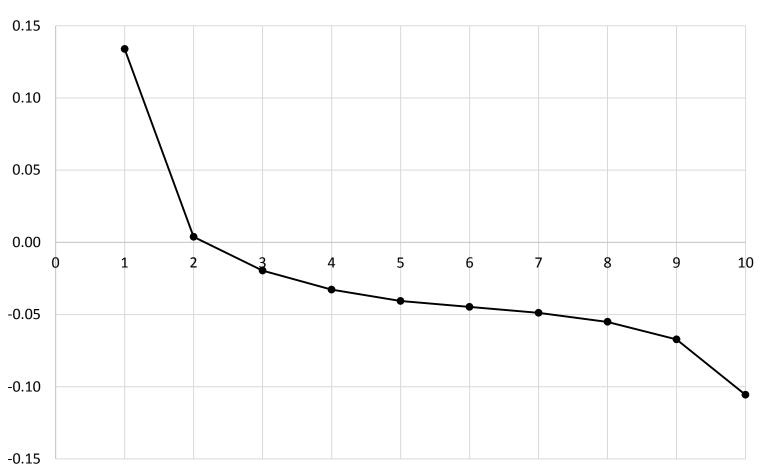
Direct taxes AND consumption taxes are PROGRESSIVE (equalizing)





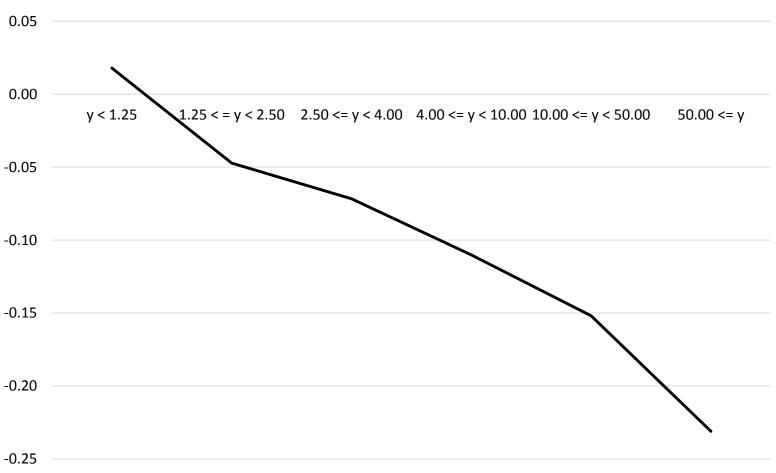
However, except for the bottom 10 percent, all deciles are net payers to the fisc...

Ethiopia: Net Payers to the Fiscal System Start at Decile...



Except for the bottom income category (<US\$1.25/day), the rest are net payers to the fisc...

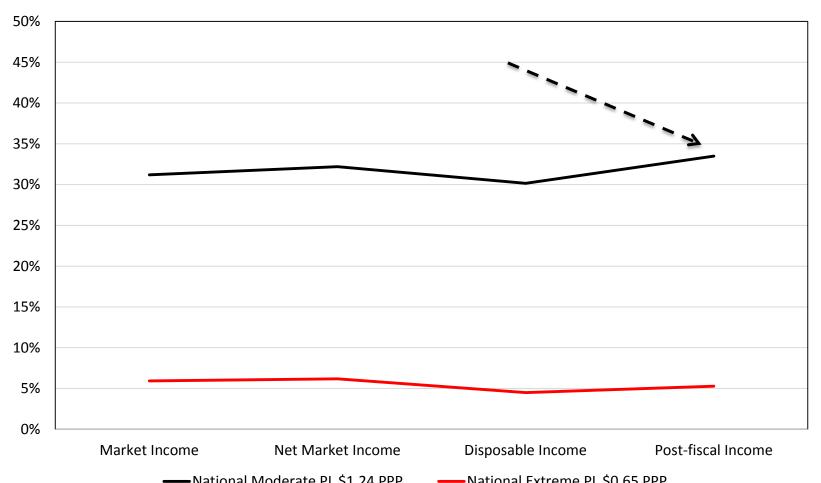
Ethiopia: Net Payers to the Fiscal System Start at Income Category...





In Ethiopia, post-fiscal poverty is higher than pre-fisc poverty even when using the official US\$1.24 (daily ppp) "moderate" poverty line

Ethiopia: Headcount Ratios



- Government size (primary spending as a share of GDP) is quite heterogeneous but—on average-- it increases with per capita income
- Ditto Social Spending
- Composition of Social Spending and Taxes is also heterogeneous but, as expected, Consumption Taxes are—on average- 50 percent higher (as a share of GDP) than Direct Taxes

INEQUALITY

- When rich and developing world are combined, the more unequal, the less redistributive (Robin Hood Paradox)
- However, when separated, Robin Hood is around, especially for the developing world
- This result is true for disposable and postfiscal income

POVERTY

- The combination of direct taxes and cash transfers reduce poverty around 2 percentage points on average
- However, when the effect of consumption taxes (net of subsidies) is taken into account, poverty (with the US2.50/day line) IS HIGHER than pre-fisc poverty in 6 out of 14 countries
- Net payers to the fisc can begin as low as the second decile

ETHIOPIA

- Reduction in inequality is above that expected for its income per capita
- However, when the effect of consumption taxes (net of subsidies) is taken into account
 - → Net payers to the fisc start in the SECOND decile and in the income group between US\$1.25 and US\$2.50/day
 - → Poverty (with the US\$1.2439/day line) IS HIGHER than pre-fisc poverty



Thank you!